Population and Society
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Module No. # 01 Lecture No. # 29 Population Policy

Well friends now onwards we will be talking about Population Policy.

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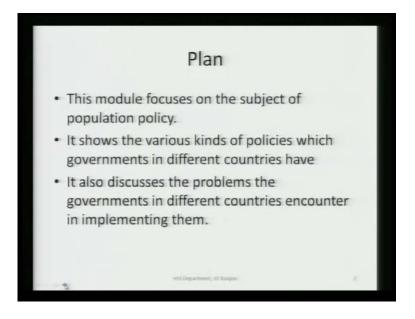


For students of policy in India, the ultimate interest is to know the history of national population policy, region and strategies and how well it has done in limiting family size in the country, but before we do that, we must have some introductory discussion on the concept of population policy itself.

So, first in three lectures as we talking about population policy in a general broad sense, what is population policy, what we mean by population policy, what are various kinds of policies and what are all the strategies at the disposal of national governments to control birth rate or death rate or whatever.

Policies can be in favor of population growth or in favor of raising population growth or they can be for limiting population growth. So, all these kinds of issues we discuss today.

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Now, this module this module consists of three lectures on policy at a broad general level and it focuses on the subject of policy as such. It shows the various kinds of policies, which governments in different countries have, it is not specifically on India, but it will familiarize you to various issues involved in policy making and what are all different kinds of policies in the world. It also discusses the problems the governments in different countries encounter in implementing population policy, many of you may think that, Indian government has not been successful in implementing its policy.

And as we have seen, while discussing population of India that our growth rate in the last census decade was still above 2 percent, though as early as 1950; we started building a population policy at the national level. We have not been able to reach the satisfactory levels of total fertility or infant mortality or maternal mortality. This issue as government of India failed actually implementing a policy of this kind is a complex task. And we must understand that, government is just one agency to affect changes in population parameters, population parameters are also affected by many other things.

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Need for a population policy

- · Population is intricately linked with development.
- Therefore, the national governments may want to examine population dynamics with reference to development goals, identify problems, and take a corrective action.
- · This results in population policy.
- Here the term population policy refers to statements of state's understanding of population trends, their causes and consequences and measures to interfere in population trends to achieve the intended goals.
- Most governments have a clearly stated policy on population, but some have only a broad understanding and a broad vision of population processes.

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Need for a population policy, why do countries need a population policy? Mostly because, population is intricately linked with development, although when we discuss the issue of population and development; we found that, there is a lack of consensus regarding whether population growth is good or bad for development and to what extent development can promote demographic transition.

But, these are scholarly and theoretical debates (()) today everybody agrees growth of population beyond a limit would hamper development or you can at least say that, in this age of planning we want to plan everything so good or bad. As you want to plan everything so good or bad as you want to plan for development we fix our rate of growth of national income.

We also want to fix a rate of growth of population, which would be most conducive to attaining the target of growth rate of national income in real terms. Therefore, the national governments may want to examine population dynamics; fertility, mortality, migration, mobility, marriage with reference to development goals, and identify problems, and take a corrective action, that is why governments need a population policy, this results in policy.

Here the term population policy refers to statements of a state's understanding, here state is important. Population policy in a country always refers to a state's understanding,

government understands of population trends, their causes and consequences, whether population trends are acceptable or they need to be checked.

Whether growth rate of population needs to be increased or decreased, what are causes of high or low growth rates of population and what are various consequences; socio, economic, political, religious, spatial, regional. Sometimes, regional consequences of population trends may be perceived to be important.

And what are the measures to interfere in population trends to achieve the intended goals. Now, today if you make a survey of policies of different countries you will find that, most governments have a clearly stated policy on population; developed countries, less developed countries; Asia, Africa, everywhere. Now, countries have a clearly stated policy means governments or state has a clearly stated policy on population.

But, some there are some countries, which have only broad understanding, trends are acceptable or they need to be checked, whether growth rate of population needs to be increased or decreased to attain in the field of size or growth rate of population. When we talk of population policy it must be clarified right in the beginning.

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Population policy may addresses one or more of the following issues:

Population size
Growth rate of population
Regional differences in size or growth rate of population
Fertility rate
Mortality rate

That policy is not always about reducing family size. Population policy may address any one of the following issues; size whether you want whether we are happy with the present size of the population, whether in the opinion of government; we should have

more population or we should have less population. Sometimes, some governments may feel that, they should have more population. Some feel that no, they should have less population or they are broadly satisfied with the existing size of population.

Then, growth rate at what rate is population growing; size is one thing, rate is another. Then, regional differences especially in large countries like India (()) the case in USSR in countries like China; countries of continental size. The issue of regional differences in size or growth rate of population is also important. So, they may feel that, some parts of the country are growing at undesirably high rate, while at the same time, some other regions have a low fertility or below replacement level fertility.

Now, our own country also we know like Kerala, Kerala has reached the below replacement fertility and Bihar and UP; UP has the maximum fertility, so there are regional differences. Maintain a particular size or reach a particular growth rate at the national level is one thing.

And whether we are happy, whether we want to encourage them or decrease them, whether we want to promote regional differences you know sometimes, some countries for some purposes promote regional differences, while some other countries at some point of time in history may discourage regional differences. In our country we want to discourage spatial differences in economic development and demographic factors.

Then, fertility rate; sometime, some countries may have explicit targets about fertility rate, not about size of population that, this is the level of birth rate we want to reach, this is the level of total fertility we want to reach or this is the level of gross reproduction rate or general marital fertility rate we want to reach. So, targets are expressed in terms of birth rate, general fertility rate or marital fertility rate or total fertility rate or net reproduction rate.

Actually, in our country if I look back then, from time to time government of India has assigned targets to different indicators of fertility. Initially, we expressed our target in terms of birth rate that, we want to reach a birth rate of 25 as early as possible. Then sometime, this was shifted to total fertility rate, then sometime in the eighth plan; it was shifted to net reproduction rate that, we want to attain a net reproduction rate of unity.

Sometimes we also say that, we want to attain net reproduction rate of unity separately for all the states. So, there is an element of removing regional differences in fertility. Similarly, sometimes the aim of policy is to influence mortality and reach a particular level of death rate or life expectancy or if it targets in terms of infant mortality rate or maternal mortality ratio or gaps gender gaps in infant mortality or child mortality rate.

Millennium development goals contain specific targets about infant mortality, maternal mortality and our eleventh five-year plan under the (()) of intrusive growth, specifically talks about infant mortality, maternal mortality. And therefore, the policy and sometime policy may focus on one of these things, sometime the policy may focus on two or more of these things. Remember, while I was talking about Malthusian policy and Marxist policy, I mentioned one name Hardin Garret Hardin; who said that, the aim should be not only to reduce birth rate, but to reduce population size, because maintaining a distinction between birth rate and population size.

The results of reducing birth rate tell us one story about population dynamics, the targets in terms of size another story. Then, the issue of population momentum you know that, if we achieve the total fertility rate of 2.1 today, you will not immediately have a birth rate of 0 or our population will not immediately become stationary.

So, if the purpose is to attain a lower size of population may be you have to do something more, you have to exercise more options, may be sometime migration, sometime you have to look for many more things, other than just reducing total fertility rate or gross reproduction rate.

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Other issues

- International migration
- Internal migration from one region to another and rural to urban areas
- Age of marriage
- Social differentials in fertility or mortality or other aspects of population
- Social class mobility or shift from agriculture to urban, industrial employment
- Strategies to influence the above parameters

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There are some other issues, which can also be brought under the ambit of policy. International migration, some countries have specific goals regarding international migration; should international migration be encouraged or discouraged, should we accept more of international migrants of certain types say skilled, professional or refugees or those affected by natural devastations or climate change, what is our ethical policies, what are our state policies regarding welcoming international migrant or should we promote international migration.

I think one day while talking about population of India I mentioned that, there is an explicit recognition in our eleventh five-year plan. We should aim at building skills among our (()), so that later on they can occupy (()) in industrially advanced countries, which are facing the problem of aging and which will be running short of labour force.

So, that is an explicit recognition of the fact that, government of India wants to encourage international out migration or emigration we want to encourage emigration; so that our people, if skilled can fill the gaps in labour force in the developed countries in US, Canada, Germany, Australia, China.

Some countries also have explicit policy regarding internal migration from one region to another and rural to urban areas; should be promote rural to urban migration or should be discouraged, rural to urban migration. Then, age of marriage countries may have some policy regarding age of marriage.

Today, most countries apply their mind to reduce or increase age of marriage or regarding (()), whether a country encourages children outside (()) or discourages them. Then, social differentials in fertility or mortality or other aspects of population; in our country we not only want to achieve a lower level of fertility and a higher life expectancy, we also want to remove gaps; social gaps in fertility or mortality and we want that, all caste communities and regions have similar fertility levels and both men and women have similar levels of life expectancy.

Countries may also have policy regarding social class mobility or shift from agriculture to urban, we do not have an explicit policy like this, but we recognize that, with economic development there will be shift of population from agricultural surplus labour to places of industrial development then, strategies to influence the above parameters.

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Formal or informal policy • Governments have often taken action on the

- Governments have often taken action on the front of population, even without having a clearly stated and officially accepted population policy.
- For example, the government has had a long history of adopting measures to reduce fertility rate at the national and regional levels starting from the pre-independence days.
- Though it was only in year 2000 that the parliament approved a formal policy on population when National Population Policy 2000 was issued

Means you need targets in terms of size, growth rate, fertility, mortality, migration etcetera and you also need to specify the strategies to achieve them. Sometime a distinction is made between formal and informal policy. Governments have often taken action on the front of population, even having a clearly stated and officially accepted population policy.

For example, the government of India has had a long history of adopting measures to reduce fertility rate at the national and regional levels starting from the pre-independence

days. National planning committees of congress party right from the time of preindependence days talked about population control.

I was surprised to read in discovery of India pages after pages Pandit Jawaharlal Nehru is discussing demographic transition in European countries. Some of these people, who are aware of the complexity of population issues and demographic transitions in Europe, also knew that India would soon be experiencing demographic transition.

And there is a need for a state to expertise the process, so that we can attain stationary level in state as soon as possible. It was only in year 2000 that the parliament approved a formal policy document on population, which was called the national population policy 2000; that means, before this you can say that, before this we had a sort of informal policy; informal means that, ideas regarding population control were included in five year plans in documents of ministry of health and family welfare, they were included in speeches and pronouncements of prime minister, president, senior MP's, experts, consultants.

But, as such a document what can be called a state document supported by with a backing of parliament that happened in India only with national population policy 2000.

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- Before this, Central government issued formal population policy statements at least two times: one in 1976 during Congress rule; and another in 1977 during Janata Party rule.
- In addition the policy statements of different departments and the various Five Year and Annual Plans have shown government's commitment to check the growth rate of population.

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Yes yes

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Because, it took so much of time to create political consensus across all political parties

to give shape to a national document like population policy; before this, it was mostly

government; which took an initiative in this matter and that can be also called population

policy, but for the first time time parliament agreed by consensus regarding the national

population policy document.

So, before this, central government issued formal population policy statements at least

two times; one in 1976 during Congress rule, another in 1977 during Janata Party rule,

we will talk about them, but as such this policy was never approved earlier by the

parliament.

In addition the policy statements of different departments and the various five year and

annual plans have shown government's commitment to check the growth rate of

population. But, that much of analysis was not done, that much of involvement of experts

was not there, involvement of civil society activists was not there.

Now, coming to whether a state wants to encourage or discourage reproduction, you

have pronatal or antinatal policies.

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Pronatal and antinatal policies

As the second half of the twentieth century witnessed

development of various theories linking population growth rate to development and environment and both developed and developing countries have undergone significant changes in their demographic profile, population policies have largely focused on whether they encourage or

discourage the prevailing reproduction rates. As far as mortality rate - the other vital component of

growth - is concerned everybody favours reduction in death rate and improvement in life expectancy.

On migration there has not been a consensus but most countries welcome those migrants who fill certain vacuum in their labour force structure and discourage large streams of migrants for the fear of declining cultural standards and

overpopulation.

Pronatal means in favor of fertility, in favor of raising fertility and antenatal means

against fertility or fertility discouraging or fertility depressing policies. As the second

half of the twentieth century witnessed development of various theories linking population growth to development and environment and both developed and developing countries have undergone significant changes in their demographic profile, population policies largely focus on whether they encourage or discourage the prevailing reproduction rate that is the first issue of population policy.

Regarding mortality there is no country, which is pro death rate, nobody wants to reach death rate. In case of mortality, there is only one policy to increase life expectancy, but in case of fertility; there are some countries, which want to raise birth rate. There are other countries, which want to depress birth rate. As far as mortality rate is concerned, everybody favours reduction in death rate and improvement in life expectancy.

There the debate is how much more progress is possible. So, there is an interesting debate in demographic writings whether European countries of Japan, which have reached 82, have reached the maximum possible value of life expectancy or is it still possible to raise it further. Some people think it may be raised to 90, some think it can be raised to 95, so that kind of debate is there. But, nobody wants to reduce life expectancy.

On migration again, there has not been a consensus, but most countries welcome those migrants who fill certain vacuum in their labour force and discourage large streams of migrants for the fear of declining cultural standards and overpopulation you know if you find that, there is a large (()) of people from Bangladesh or from Pakistan to India or there are certain border districts of India, where we find that, growth rate of population is very high, because there border districts in lot of illegal migration is taking place from Bangladesh, you do not encourage. Generally, that thing is taken as weakness of the state, that a state in India has been unsuccessful in preventing illegal migrant; illegal migration of people from Bangladesh.

No country unnecessarily, no country today welcomes large streams of migrants, but yes there are certain types of migrants; professionals, engineers, doctors, skilled people; who can contribute to your national economy or because there is a shortage of that kind of people in your economy you welcome them and this applies to all countries.

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Three types of countries

- Countries having no explicit policy, i.e., no deliberate intervention in population processes (More than half of the countries of Latin America, Caribbean; in 2007several African countries thought that their growth rate was satisfactory though their number is declining):
- · Countries having pronatal policy; and
- · Countries having antinatal policy

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Now, on the basis of policy you can, sometimes it is a customary to divide all countries into three categories; countries having no explicit policy means; they may have some informal policy, their president or prime minister or concerned minister may say something in favor of or against policy, but there is no policy in the sense that, state has not come up with the policy document with the consensus of the parliament or such kinds of political institutions.

More than half of the countries of Latin America, Caribbean; in 2007 several of African countries thought that their growth rate was satisfactory though their number is declining means; when I was surveying this, I could get data on population policies around 2007, when I found that; nearly half of the countries of Latin America are just happy, they do not want to have population policy.

They neither want to encourage reproduction nor discourage reproduction, they are happy with the situation. Similarly, several African countries are happy with the situation, but the number of such countries is constantly declining means; more and more countries are going for some kind of policy, it may be pronatal policies or it may be antinatal policies.

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Not all countries have an officially declared population policy.
There are countries which have high growth rate of population but did not deem it necessary to change the situation.
Some of them want the growth rate to remain high for religious, political or other reasons.
Thus those who have no policy may be satisfied with the present trends or believe that socio-economic development will change the family size in desired direction.
Pronatal policy implies a policy that favours raising fertility rate.
Antinatal policy implies a policy that attempts to bring down fertility rates.

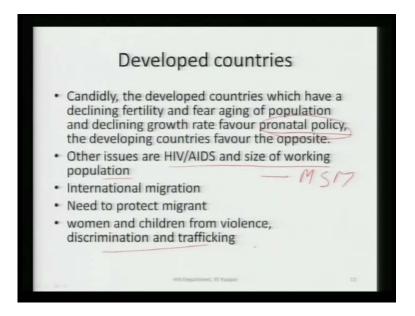
So, that means not all countries have an officially declared population policy. And it is interesting to observe that, there are countries which have high growth rate of population, but they did not deem it necessary to change the situation. So, it is not that only high growth rate countries have policy and low growth rate countries do not have a policy or have pronatal policy, there are all kind of permutations and combinations. There are Latin American and African countries, which have high growth rate of population, but they do not think, it necessary to change the situation.

Some of them actually want the growth rate to remain high and the regions are religious, political or sometimes some other. Religious, they want to increase number of people belonging to their religion. Political because, they think that, if their size increases then at the international level at the regional level or at the global level, their power will also increase. So, thus those who have no policy may be satisfied with the present trends or believe that socio-economic development will change the family size in desired direction.

There are many people in our country also many experts consultants and thought leaders, who think that, we do not require policy. We know that, socio-economic development itself attain the course of demographic transition in desired direction. Pronatal policy implies a policy that favours raising fertility rate. And antinatal policy that attempts to

bring down fertility rates. Sometime a distinction is also made between developed and developing countries.

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Candidly, the developed countries which have a declining fertility and which fear aging of population, their issues are population implosion; our issue is population explosion, their issue is population implosion; declining rate of growth and aging of population that two are connected.

When fertility declines fast at the same rate you find that, medium age of population is going up or proportion of old is increasing proportion of children is declining and they fear it. They have legitimate fear imagine that, if a proportion of old people goes up to 25 percent, 30 percent then; that means, that a large number of people are inactive, but at the same time burden on the economy; health needs in terms of money, health needs of old people are more and they are not contributing anything.

So, from the national or macro developmental perspective this is a burden, you are wasting money on old people and just making them survive. It is doubtful whether they themselves are enjoying their life, but you are just spending money on their survival and they are not contributing to or their contribution to gross domestic product is nil. And you do not have sufficient number of youthful people, who can contribute to national income by way of their skills or new thinking, creative mind, intellect, adventurous nature, desire to do something (()) and new.

So, they favor pronatal policy, developing countries on the other hand; favor the opposite. This pronatal policy some people favor because, they are afraid of declining size of population. Some favor pronatal policy, because of its positive impact on the age distribution of the population. In some early issues of population and development contribute Nathan Keyfitz says, develops some models, relating growth rates of population to things like waiting time for promotion that in offices, in private sector, public sector people work at different levels of hierarchy.

And Nathan Keyfitz could show that, there is a relationship between growth rate of population and the time one takes to get promoted in the developed countries, these kinds of issues have become more important. So, it is not only for the fear of decline of population, but because of growth rates close connection with quality of life promotion and related issues.

Then, other issues are in the developed countries other issues are: HIV AIDS and size of working population, international migration and need to protect migrants; human rights, civil rights that migrants are the most vulnerable sections of society and state must provide them protection and state must initiate policies for getting them assimilated and acculturated or adapted in the new atmosphere.

Also to protect women and children from violence, discrimination and trafficking, so these are the issues of developed countries. If you read material on developed countries population related material, rights related material; you find that, they are concerned about declining population about aging, about HIV AIDS; gays because HIV in developed countries is associated with MSM; so MSM behavior, international migration.

On the one hand they want to have restricted migration, some countries want to restrict migration; some countries discourage migration in the sense like you go to Germany they welcome you for your contribution to labour, but they will not give you citizenship. So, ironically they want to do two things; one take the advantage of migration and on the other hand, they think that migrants being a vulnerable community, their interest must be protected.

So, discouraging or limiting or using as exploiting migration and protecting migrant's interests both the things, they are concerned about and women and children. This is a big

problem in developed countries, discrimination against girl child especially in the context of migrants and trafficking of children and women.

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In developing countries on the other hand like ours we have population explosion. Say, developed countries have implosion, we have explosion, which started a much of 1960's and 1970's and because we fear adverse effects of population on savings on capital formation, on culture and on society.

And most of them have antinatal policies; most of the less developed countries, which have policy officially stated policy, they have antinatal policy.

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Other issues are: spatial distribution in developing country as in developing countries issues are; HIV, child rights, human rights, trafficking, aging. In in the context of less developed countries issues are; spatial distribution, IMR, MMR, low life expectancy. Some of the countries like Afghanistan still have life expectancy of around 40 then, size of working population, adolescent fertility and HIV AIDS.

Some of the African countries are also, actually all countries are worried about HIV AIDS, the prevalence rates may be high or low. In some African countries prevalence rate of HIV has already reached more than 23% in our country; it is only 0.30. But looking at the nature of the epidemic, we are as much worried as the African countries and you have nationally AIDS control organization and lot of money is being spend on curtailing or fighting the HIV epidemic.

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The policy statements include discussion of the present demographic scenario; their implications for development; statement of a preferred demographic scenario commensurate with the short term and long term development goals of the country; and strategies to materialize the preferred demographic scenario, often combined with time bound targets and calculations of requirements

Now, the policy statement, what should policy statements include; the policy statements usually would include discussion of the present demographic scenario, what the situation is, all policies even your five-year plans, annual plans your policies of different ministries. Whenever we talk of policies; policy the starting point of the policy is the discussion of the present demographic scenario.

of resources.

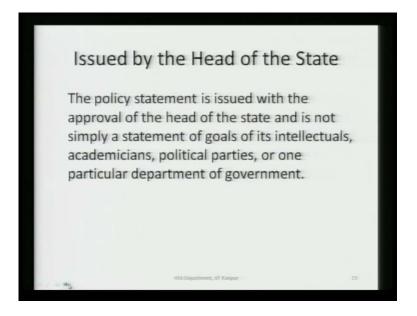
Then, their implications for development; then a statement of a preferred demographic scenario, where do we want reach. Commensurate with the short term and long term development goals of the country, so like short term goal may be to reduce total fertility rate to a certain level, natal production rate to a certain level and the long term goal may be to achieve a stationary state of population, stabilization of population. These are two different things; achieving a net reproduction rate of something and stationarity of population, these are two different things.

Because the stationarity of population will depend not only on fertility, but also on mortality trends life expectancy and on the age distribution of population of population momentum; then, strategies to materialize the preferred demographic scenario, often combined with time bound targets. What you want to achieve, how do you want to achieve this and should you have target approach or target free approach.

In our country we have seen both initially we have a target free approach, then we had a target approach. And because of certain reasons we will discuss when we discuss

national population policy, we again have come back to some kind of target free approach and then, we calculate how much money time man power is required to achieve the targets.

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Policy to be national policy; the policy statement is issued with the approval of the head of the state and is not simply a statement of goals of its intellectual, academicians, political parties, or one particular department of government that is why we say that, congress that policy statement the first population policy statement issued by doctor Karan Singh may not be taken as the formal policy of government of India. The policy statement has to be signed by the head of the state.

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Participants in population policy Political leaders Religious groups Ethnic groups Feminist factions and women's groups Non-governmental organizations Census and survey organizations International agencies which influence the national population policies International conferences on population and development

Who are the participants in population policy? In democratic states, states cannot ignore the wishes of general public. Now, you see in a democratic country most countries are not democratic; they (()) to democratic. So, state must be sensitive to thought of different fragment segments of population different types of leaders.

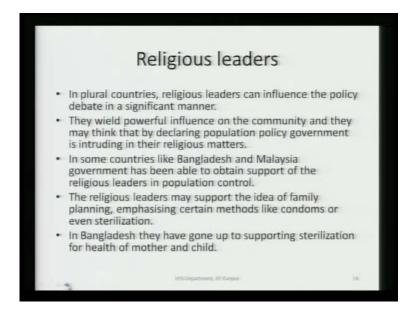
And therefore, one can say that, there are several participants in making of population policy; political leaders, religious groups, ethnic groups, feminist factions and women's groups an important act social (()) today, non-government organizations in general, then census and survey organizations, international agencies; WHO, population council, which influence the national population policies and international conferences on population; international conferences have played a big role.

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Political leaders Political leaders play a critical role in making of population policy. They are responsible for developing the statements of vision and mission. Yet, they would not be able to ignore popular sentiments on contraception and abortion, views of major religious groups and their doctrines, politics of ethnic communities/identities, and role and views of national and international nongovernment organizations.

Political leaders play a critical role, because they are responsible for developing the statements of vision and mission. Yet, they cannot ignore popular sentiments on contraception and abortion, views of religious groups, their doctrines, ethnic communities identities and national and international NGO's.

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In plural societies, religious leaders can influence the policy in a significant manner. In our country, religious leaders do play a role in shaping policy. They are powerful people, they wield powerful influence on the community and they may think that by declaring policy government is intruding in their religious matters, sometime that kind of fear is also there. The fear may be that the fear may be that, the state is indirectly intruding in their religious matters; the state wants to influence the relative share of that religious community in the overall population of the country.

In some countries like Bangladesh and Malaysia government has been able to get some support of the religious leaders in population control. When in India we say that, Muslim leaders are not supportive; often we attribute that to Islam, but it has nothing to do with Islam; in your neighboring country Bangladesh (()) are actively cooperating with the state in promoting their antinatal population policy and propagating views in favor of family planning.

The religious leaders may support the idea of family planning or emphasize certain methods like condoms or even sterilization. In Bangladesh, Muslim religious leaders have not only permitted condoms, but they are also actively campaigning for sterilization, which at the moment is unthinkable in India.

So, these are ideas and ideas have to be generated or the religious leaders on their own depending on their socio-economic composition and political situation of the country can play an active role.

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Consensus building

- But involving religious leaders in plural societies is fraught with risks.
- If government manages support from one specific cleric this may boomerang and isolate that cleric in the community
- In that case whatever was achieved through secular appeals may be lost to communal frenzy. Secular appeals through media and neutral and respected persons may be more effective than involvement of religious leaders.
- Yet, if it possible to have a broad consensus among the different religious schools on a few aspects of the policy that can go a long way to make the population policy more effective.

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Then, consensus building, this is a serious issue that when religious leaders are involved in plural societies there are risk. Suppose the government manages support from one specific clerical group, this may be be be be and in place of affecting or influencing the ideas of that religious community, that religious leader may himself get isolated, there is not one school in any religious community. So, if one leader of a religion say something which is not liked by others, then the leaders get isolated and the program boomerangs.

In that case whatever was achieved through secular appeals may be lost to communal frenzy. Secular appeals through media and neutral and respected persons may be more effective than involvement of religious leaders, yet if it is possible to have a broad consensus in the community (()).

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Women's groups

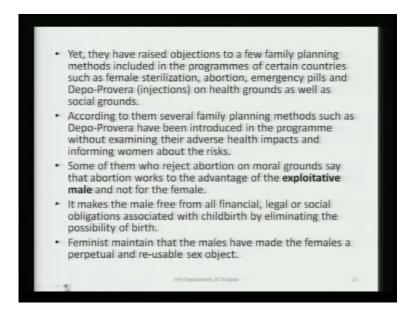
- In the late 20th century women' groups (often called feminists) have become a major civil society actor exerting influence on population policy.
- They have raised issues about women's autonomy, contraception and abortion.
- Feminist groups have supported the idea of birth control as it empowers them to decide how many children they should have and whether they should produce children or work.

Then women's group; In the late 20th century women's group have become a major civil society actor exerting influence on population policy. They have raised issues about women's autonomy, contraception and abortion. Feminist groups have supported the idea of birth control as it empowers them to decide how many children they should have and whether they should produce children or work.

One great advantage of demographic transition for women is that, now women have more time to participate in economic social and cultural life. So, earlier from 15 to 45 at least from 15 to 40 women are always busy producing and taking care of babies, but today among the educated people who produce one or two children the reproduction

usually ends at 28 or 29. So, after 28 what will women do? So, women can participate in work, they can join politics, they can go for work, they can take up social service. And this way this demographic transition empowers them and that is why this is welcome by women's group.

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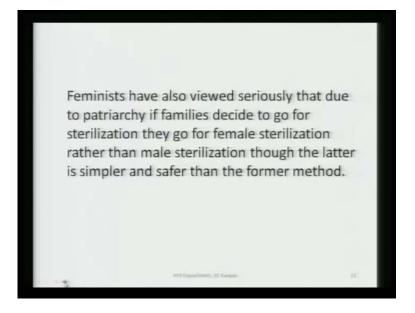
Yet, they have raised objections to a few family planning methods, sometimes women's groups are supportive of population policy as such, but there are again certain specific methods like female sterilization. They ask why in India most couples are going for female sterilization does it not speak of gender hierarchy or patrifocality or patriarchy, they may say that male sterilization which is much simpler should be rather the female sterilization promoted abortion.

There are women's groups against abortion, emergency pills, injections on health grounds that there are side effects. And if they discover that on medical grounds, there are side effects of certain methods; they may support their population policy as such, but they may oppose certain specific methods on health grounds or social grounds.

According to them several family planning methods such as Depo-Provera have been introduced in the program without examining their adverse health impacts. And some of them who reject abortion on moral grounds say that, abortion works to the advantage of the exploitative male and not for the female. It makes the male free from all financial, legal or social obligations associated with childbirth by eliminating the possibility of

birth. Feminist maintain that the males have made the females a perpetual and re-usable sex object.

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Feminists have also viewed seriously that due to patriarchy, if families decide to go for sterilization, they go for female sterilization rather than male sterilization though the latter is much simpler and safer than the former method.

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Then, there are NGO's; NGO's also play a role in policy making, because NGO's generate public opinion. NGO's are helping in a big way in implementation of

development programs including family planning program under public-privatepartnership; public-private-partnership have become a new concept of promoting development in which the state assist certain private parties or NGO's either to take up new development activities or to implement government's program.

NGO's can also provide independent feedback on program implementation through operations research, NGO's like population council, center for women's research, priya org, there are many research operation research centers (()), (()) these NGO's are constantly collecting information data on implementation of population programs. And they can provide feedback on what programs are working, what programs are not working; they can give suggestions recommendations to make changes in strategies.

They can also produce innovative ideas, how certain type of program can be developed, how to popularize condoms, how to reduce sex determination practices or feticide; female feticide. Sometimes, some NGO's also provide some resources, some international NGO's give money resources to government of India or share their ideas, thought resources or their consultants and experts to run or implement population policy.

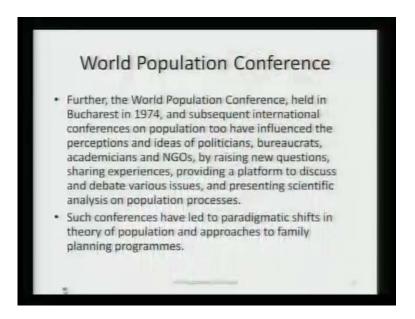
NGO's are closer to local communities and that way NGO's can also help you know there are many local NGO's sometime NGO's and CBO's Community Based Organizations; which are people's organization. And NGO's and CBO's run programs for UNICEF for government of India in the field of population policy and HIV and health and because NGO's have linkages with development initiatives.

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Objective facts Nevertheless, to support their claims all the participants in population debate depend on data, provided by national and international agencies. Population censuses provide useful data on size and growth of population which are supplemented by estimates of demographic rates by international, national and subnational surveys.

Developing and implementing a policy you need objective facts. And censuses provide useful data on all the time we are talking about census data, so I need not repeat that.

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And you know this world population conference is another institution through which the world community of thought leaders has influenced, policy making in developing countries. The first world population conference was held in Bucharest in 1974, and subsequently at gap of 10 years there have been other population conferences which influenced the perceptions and ideas of politicians, bureaucrats, academicians and

NGO's, by raising new questions, sharing experiences, providing a platform to discuss and debate various issues, and presenting scientific analysis on population processes. Such conferences have led to paradigmatic shifts in theory of population and approaches to family planning program.

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It may be added that, that consultants, academicians and media persons too play role in population policy by providing data, perspectives and creating a public opinion favourable to population policy.

Although in this respect NGO's role is more important than the role of experts when I think of academicians or consultants in our country, then immediately IIPS International Institute of Population Sciences or institute of economic growth or various population centers located in universities of India come to my mind.

And there are some people, who have individually either they were associated with these places, but because of their own individual charisma; they have influenced the policy making like Ashish Bose in his individual capacity; he has influenced formulation of policy. And whenever government of India wants to get some feedback some technical advice or data base, they approach these organizations institute of economic growth or IIPS or certain centers some NGO's known for population research for their feedback.

So, this is all that I wanted to I just wanted to introduce the subject of population policy today and I said that, policy means a statement issued with the signature of the head of the state. In in some countries you have pronatal policy, in some countries you have antinatal policies and there are some countries, which do not have population policy at all, but their number is declining.

There are other issues of population on which some countries have policy mortality, migration, age of marriage and policy regarding children and women migrants, protection of child rights, protection of rights of migrants and so on. In the next lecture, we will talk about the various strategies that government can use to influence population parameters, if there is any question?

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Yes

(())

Latin America in some in Africa yes

(())

Actually in our country also if you carefully read this national population policy; the view seems to be merging, that you should not use cohesion in population policy. You should not actually you should not directly talk about limiting family size. You should only say that, it is couple's own decision how many children they want to have and those couples who want to restrict family size, they must have opportunity, they must have services government should provide services to such couples to limit family size.

Rather government should focus more on positive indicators of literacy, education removing gender gaps in them, reducing infant mortality, maternal mortality. So, you find that, latest documents of government of India or ministry of health or five-year plans are full of these kinds of targets IMR, MMR and very little is being said in terms of targets to attain a lower value of total fertility rate.

It is assumed that, once you have created enabling situation by reducing IMR, MMR and by raising education by creating better health infrastructure, that total fertility rate will itself come down, even in state document of India that thing is increasingly being supported socio-economic hypothesis thank you. So, we stop here.